

Message Text

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ACTION AF-10

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C O N F I D E N T I A L SECTION 1 OF 2 DAKAR 2749

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E.O. 11652: GDS
TAGS: AGMT, PFOR, XX, SG
SUBJECT: PARM--ANNUAL POLICY AND RESOURCE ASSESSMENT--PARTS II
AND III: SENEGAL

REF: CERP 0001, STATE 38356

PART II - RESOURCE ASSESSMENTS

A. STATE: COMMENT ON STAFFING PATTERN FOR STATE
SUBSTANTIVE REPORTING PERSONNEL CONTAINED SEPTEL. STAFFING
CHARTS BELOW ENVISAGE NO INCREASE IN STATE AMERICAN PERSONNEL
OVERALL FROM FY77 TO FY79 DESPITE GROWING ADMINISTRATIVE
REQUIREMENTS BEING PLACED ON DAKAR BY NEIGHBORING WEST
AFRICAN POSTS AND EXPANDING SCOPE OF BILATERAL PROGRAMS
BETWEEN US AND SENEGAL. (AS NOTED BELOW, FY79 FIGURES IN
FACT REFLECT ELIMINATION OF ONE MSG AND TWO FBO POSITIONS
FROM PRESENT LEVELS.) UNDER CURRENT CIRCUMSTANCES, STATE
PERSONNEL COMMONLY WORK WELL BEYOND NORMAL WORKING HOURS
TO SUSTAIN EMBASSY PROGRAMS, AND ANY STAFF REDUCTION WOULD
NECESSITATE ABRIDGEMENT OF PROJECTED COURSES OF ACTION AT
COST TO U.S. INTERESTS. WHILE REGIONAL LABOR, PERSONNEL
AND MEDICAL PERSONNEL POSTED IN DAKAR ARE VALUED, INTEGRAL
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PARTS OF THIS MISSION, THEIR RESPONSIBILITIES FOR COVERING
AS MANY AS EIGHT OTHER WEST AFRICAN COUNTRIES LEAVE ONLY
A RESIDUAL AMOUNT OF EACH OFFICER'S TIME FOR ACTIONS
DIRECTLY SUPPORTIVE OF U.S. COURSES OF ACTION IN SENEGAL.
GIVEN THE SMALL NUMBER OF STATE PERSONNEL ASSIGNED, WE
SEE NO PRACTICAL OPTIONS FOR INTERNAL RESTRUCTURING TO
FOCUS RESOURCES MORE EFFICIENTLY ON IMPORTANT OBJECTIVES.

ECONOMIC/COMMERCIAL, POLITICAL AND LABOR FUNCTIONS HAVE ALREADY BEEN CONSOLIDATED INTO ONE SECTION TO PERMIT MORE INTEGRATION OF THEIR RELATED ACTIVITIES AND BETTER BACK-STOPPING TO COVER PEAK WORK PERIODS AND ABSENCES.

PROJECTED INCREASE OF FOUR STATE DAS LOCALS BETWEEN FY77 AND FY79 INCLUDES B&F ASSISTANT, WAREHOUSE SUPERVISOR, INVENTORY CLERK AND TRANSLATOR FOR WHICH COMPREHENSIVE JUSTIFICATION WAS PROVIDED BY DAKAR 0139 OF JANUARY 6, 1977. EMBASSY CONSIDERS THESE ADDITIONAL PERSONNEL NECESSARY TO FULFILL ADMINISTRATIVE REQUIREMENTS RESULTING FROM EXPANSION IN AMERICAN PROGRAMS IN SENEGAL, PARTICULARLY IN ECONOMIC ASSISTANCE AREA AND IN CONNECTION WITH RESPONSIBILITIES PLACED ON EMBASSY DAKAR TO SUPPORT AMERICAN MISSIONS IN NEIGHBORING COUNTRIES.

DOLLAR RESOURCE PROJECTIONS BELOW FROM FY77 TO FY79 ENVISAGE OVERALL REDUCTION OF ABOUT ONE-THIRD FROM CURRENT LEVEL, LARGELY DUE TO EXPECTED COMPLETION OF CURRENT FBO PROJECTS IN DAKAR.

B. OTHER AGENCIES: USIS, PEACE CORPS AND DOD FUNDING AND PERSONNEL LEVELS FROM FY79 SET FORTH BELOW REFLECT RESOURCES NECESSARY FOR SUSTAINING EXISTING PROGRAMS AT APPROXIMATELY CURRENT LEVELS AS ENVISAGED IN COURSES OF ACTION.

DOD FIGURES FOR FY79 REFLECT CONTINUATION OF PRESENT ENGLISH-LANGUAGE TRAINING PROGRAMS, AND NOTE POSSIBILITY THAT SENEGAL, IN CURRENT EFFORT TO STRENGTHEN ITS RUDIMENTARY MILITARY ESTABLISH-
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MENT, MAY SEEK MODEST AMOUNTS OF FURTHER U.S. EQUIPMENT IN THE FUTURE TO SUPPLEMENT THE \$8 MILLION FY77 U.S. CREDIT FOR ENGINEERING EQUIPMENT. FIGURES ALSO ENVISAGE FAVORABLE RESPONSE TO SENEGALESE MAP TRAINING NEEDS FOR SENIOR SERVICE SCHOOLS AND OTHER PURPOSES WHICH HAVE ALREADY BEEN MADE KNOWN IN SENEGALESE PROPOSAL BEING TRANSMITTED SEPTEL. OVERVIEW CONTAINED IN PARM PART I CONTAINED RATIONALE FOR IMPORTANCE WHICH EMBASSY PLACES ON RESPONDING FAVORABLY TO SENEGALESE REQUESTS FOR SUCH ASSISTANCE. DOD PERSONNEL ARE EXPECTED TO REMAIN AT PRESENT SATISFACTORY LEVEL.

INCREASE IN FUNDING AND PERSONNEL FOR AID PROGRAM SUPPORTS KEY US INTERESTS AND COURSES OF ACTION IN SENEGAL (SEE PARM PART I), AND IS CONSONANT WITH PROJECTED EXPANDED US ROLE IN MULTI-DONOR PROGRAM FOR SAHEL REHABILITATION. AS A RESULT THERE IS A PROJECTED INCREASE IN ADO/DAKAR AMERICAN DIRECT HIRE PERSONNEL CEILING FROM 23 TO 26 (THIS INCLUDES ONE OFFICER IN THE GAMBIA, ONE OFFICER IN GUINEA AND GSO DETAILED TO EMBASSY). THIS MODEST INCREASE IS WARRANTED IN VIEW OF RAPID PROGRAM

BUILD-UP; ADDITIONAL POSITIONS WILL PROVIDE PROJECT MANAGERS FOR MAJOR NEW PROJECT ACTIVITIES. SENEGALESE GOVERNMENT AND THIS MISSION ATTACH HIGH IMPORTANCE TO CONTINUATION AND EXPANSION OF US ECONOMIC DEVELOPMENT COOPERATION IN SENEGAL, AND EMBASSY BELIEVES PERSONNEL LEVELS AND FUNDING RESOURCES AS SET FORTH ARE COMMENSURATE WITH THIS OBJECTIVE.

PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING: THE EMBASSY SEES NO PRACTICAL POSSIBILITIES FOR REPROGRAMMING OUR LEAN AMERICAN STAFF WITHOUT ABANDONING SOME IMPORTANT FUNCTIONS. WE ALSO DO NOT BELIEVE THAT REPROGRAMMING OF STATE FOREIGN SERVICE LOCALS OFFERS A SATISFACTORY SOLUTION TO THE DEMANDS CREATED BY RAPIDLY EXPANDING PROGRAMS AND RESPONSIBILITIES, WHICH LED TO THE REQUESTED INCREASE FOR FOUR DAS POSITIONS SUBMITTED BY DAKR 139 IN JANUARY 1977.

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B. INCREASES/DECREASES: FY79 STAFFING WILL INCLUDE ONE LESS MARINE GUARD THAN AT PRESENT, AND TWO EXISTING FBO PERSONNEL WILL DEPART UPON COMPLETION OF FBO PROJECTS IN DAKAR. AS NOTED, JUSTIFICATION FOR REQUESTED NEW FSL POSITIONS WAS PROVIDED BY DAKAR 0139.

C. LOWER PRIORITY POSITIONS: LOWEST PRIORITY STATE POSITION CITED BY INSPECTORS IN 1976 WAS REGIONAL LABOR OFFICER, WHO SERVES EIGHT OTHER COUNTRIES IN ADDITION TO SENEGAL AND THUS IS AVAILABLE FOR DIRECT SUPPORT OF COURSES OF ACTION IN THIS COUNTRY FOR ONLY FRACTION OF HIS TIME. HOWEVER, HE IS EXTREMELY VALUABLE TO EMBASSY DAKAR BOTH IN HIS LABOR CAPACITY AND IN HIS CONTRIBUTION TO A BROAD RANGE OF OTHER EMBASSY PROGRAMS THROUGH ADMINISTRATION OF SELF-HELP FUNDS, BACK-STOP POLITICAL AND ECONOMIC REPORTING AND OTHER DUTIES. BEARING IN MIND DEPARTMENT'S EMPHASIS ON OUR RESPONSIBILITY TO SERVE LEGITIMATE NEEDS OF OTHER AGENCIES, EMBASSY THEREFORE RELUCTANTLY PROPOSES AS ALTERNATE LOW PRIORITY POSITION THAT OF NEWLY ESTABLISHED REGIONAL PERSONNEL OFFICER. FIRST INCUMBENT HAS ARRIVED AT POST ONLY THIS WEEK. AS DEPT IS AWARE, SERVICES THIS OFFICER ARE URGENTLY NEEDED AT FIVE NEIGHBORING POSTS AS WELL AS THIS ONE.

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